



PARTNERSHIP FOR
TRANSPARENCY



CIVIL SOCIETY MONITORING

Increasing the Integrity of Public Procurement project,
implemented by Partnership for Transparency (PTF)
in partnership with the Institute for Development and Social Initiatives
(IDIS) “Viitorul”
Republic of Moldova

Good Governance Academy
October 10, 2024

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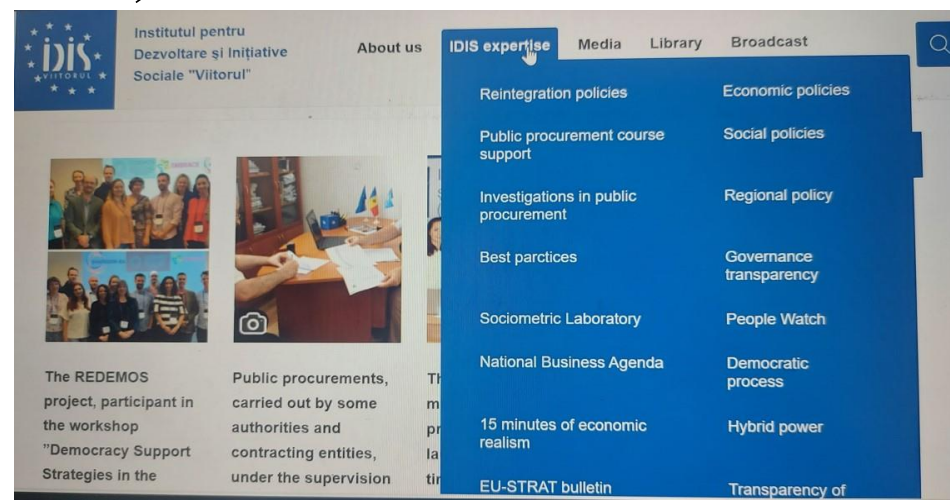


The Institute for Development and Social Initiatives (**IDIS**) “**Viitorul**” is one of the oldest think tank in the Republic of Moldova, established in 1993, positioned as a not-for-profit, public-benefit organization, which is not affiliated to the government or to any political party.

IDIS is a research, education and outreach organization which activates in the field of economic analysis, governance, law, political sciences, strategic and organizational science organized within 3 departments and clusters:

- (1) Modernization and Europeanization of the Public Sector;**
- (2) Strengthening a functional market economy;**
- (3) Supporting the emergence of a competitive society.**

www.viitorul.org



Some projects implemented by IDIS in Public Procurement

Projects	Funded by
Cutting edge improvements in the public procurement system in Moldova through inclusiveness, creativity and law-abiding practices	EU and co-funded by UK Aid with the support of the UK Government
Consolidation of sustainable public procurement in the Republic of Moldova	National Agency for Research and Development
Monitoring and evaluation of the implementation of the sectoral action plan in the field of public procurement 2018 - 2020	UNDP
Developing Open Contracting in Moldova through informing and capacity building activities for participants in the public procurement process	World Bank Group
Building transparent and sustainable public procurement system through efficient and permanent monitoring process	EU through the "Facilitating regional activities of civil society in the neighborhood" managed by the Policy Association for an Open Society (PASOS);
Promoting sustainable local development through the transparent use of public money	PASOS and the Embassy of the Netherlands in the Republic of Moldova

MONITORING REPORT

The sectorial plan for anti-corruption actions in the field of public procurement for the years 2018–2020

(period – year 2018)

Authors: Viorel PARVAN, Diana ENACHI

Chişinău 2019

Studiu

Vadim ȚURCAN
Carolina UNGUREANU



Institutul pentru
Dezvoltare și
Inițiative Sociale
"Viitorul"

Cartografierea angajamentelor asumate de Republica Moldova în cadrul acordurilor internaționale cu referire la achizițiile publice durabile



POLICY ANALYSIS

Constraints on the use of MTender public procurement electronic system

Authors: Viorel PIRVAN, Diana ENACHI

POLICY RECOMMENATIONS

The regulation on public procurement of works

POSITION PAPER

Non-uniform practices in examining and settling appeals by the National Agency for Solving Complaints

Author: Vadim ȚURCAN

Chişinău 2019

Chişinău 2019



Proiect finanțat de Uniunea Europeană



cooperare
germană
DEUTSCHE ZUSAMMENARBEITUNG

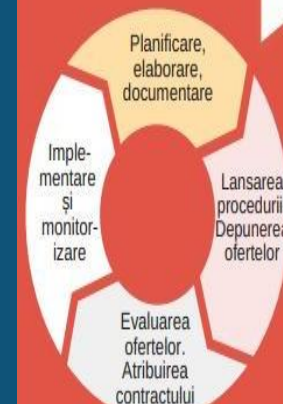
Metodologia de utilizare a achizițiilor

"STEGULEȚELE ROȘII"

De ce avem nevoie de stegulețele roșii?



Ciclul procesului de achiziție



Ciclul procesului de monitorizare



European Award for Civil Society democracy and good governance (public procurement project)



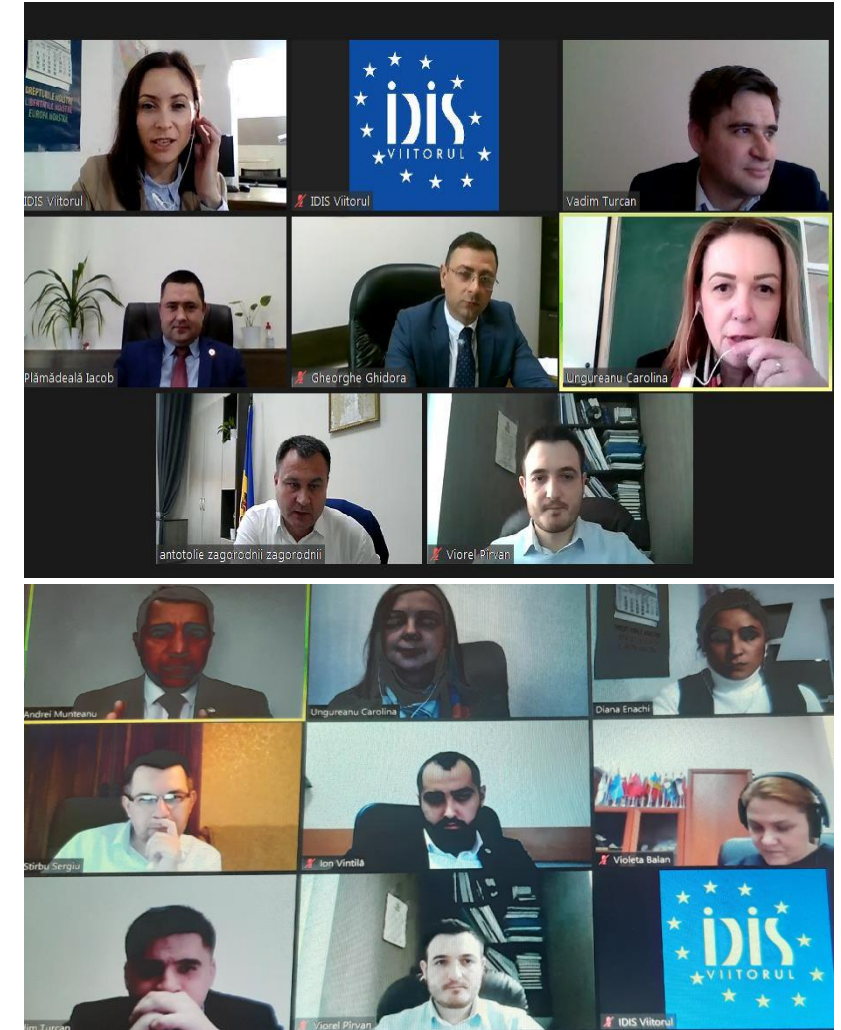
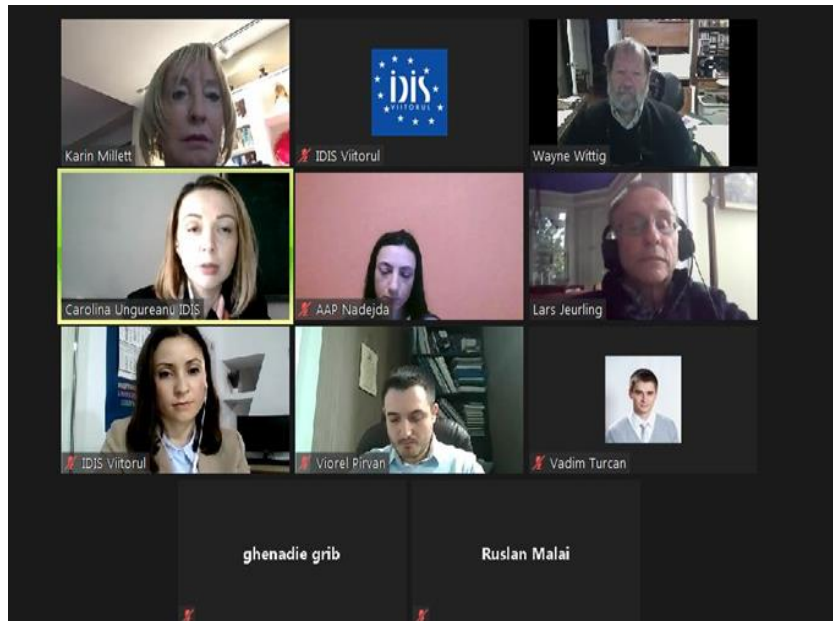
https://www.youtube.com/watch?v=NVM_D0DliBg&feature=share

The goal of the project is to support procurement reforms in Moldova that will increase transparency and fairness of public procurement through empowering citizens to hold relevant institutions accountable.



Inception Phase

- ✓ 23 qualitative, semi-structured interviews with several actors relevant to the field of public procurement
 - Development partners: BM, BERD, EU Delegation, US Embassy, KAS, UNDP, US Department of Commerce, CLDP program etc.
 - Relevant state institutions: MF, AAP, ANSC, CC, CNA etc.
 - CSO: AGER, Inițiativa Pozitivă, OpenMoney etc.
 - Platforms: E-licitatie și Achizitii.md
 - and a lot of EO and business associations



The role and responsibilities of relevant institutions and actors in public procurement, including SWOT Analysis

Institute for Development and Social Initiatives (DIS) "Viitorul"



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The roles and responsibilities of the institutions and organizations relevant to public procurement

Enachi Diana

Pirvan Viorel

Turcan Vadim

Turcanu Mihai

Ungureanu Carolina

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Opportunities	Threats
<ul style="list-style-type: none"> • MTender: An already existing e-procurement electronic system that can be improved and, its usage is already mandated by law (opportunity for CTIF, MoF, CAs, EOs and civil society organizations, monitors) • PPA: The legal framework (PPL, Contravention Code) could be amended to give PPA (or another competent control institution) the power to sanction persons who commit administrative contraventions by violating the rules for initiating and conducting public procurement procedures etc. • PPA: The overall situation in the system and the functioning of PPA in particular could be improved if it is enforced the usage of the electronic system by all contracting authorities and amended the legal framework in order to complete CAs to conduct SVPs in a transparent and regulated manner. • MoF could use the expertise of civil society and procurement experts to work on further adjustment of the secondary legislation to the PPL. • ANSC could develop and publish unified practices (with the support of civil society and procurement experts) following their experience in complaints settlement to create predictability and decrease of the unjustified complaints. • PPA could partner with civil society organizations to ensure more specialized training in public procurement, both the CAs and EOs. • Legal and Regulatory Framework: Continuous improvement of the legal and regulatory framework and harmonization with EU regulations (MF) • MoF and PPA: Orientation towards sustainable public procurement (MF and PPA). • Capacity Building: Opportunities for stakeholders, Ca and CSO to participate at programs, seminars, workshops (in country or abroad) with the participation with international experts specialized in public procurement. • Exchange of information and experience on best practices and regulations in the field of public procurement. • Integrity Pacts: PPA and CSOs in cooperation with selected EOs could promote the use of instruments to enhance transparency and integrity, such as the adoption of a code of ethics by all parties and pilot the use of Integrity Pacts in procurement projects. An Integrity Pact is an enforceable agreement between bidders and the government to procure in an ethical manner with a monitor (often a CSO) to ensure the terms of the Pact are followed. 	<ul style="list-style-type: none"> • Small value procurement: PPA unofficially estimates that between 90 and 95% of public procurements are small value purchases (SVPs – up to 20000 MDL). Sometimes, as CoA has found, procurement is divided by CA into small direct procurement that would fit the SVP threshold. The conduct of SVPs is poorly regulated, and takes place outside the MTender threat for the integrity of CAs.) • CoA (Court of Accounts): conducts only occasionally audits specifically focused on public procurement. • CoA: audits prove that the phase of the execution of the PP contracts is unregulated and unmonitored, which poses a major threat for CAs • State Treasury (ST): Mechanism of mandatory contract registrations in PP by the State Treasury (ST) is unclear and confusing. • NAI: Specific competencies of National Authority for Integrity (NAI) in PP not expressly stipulated in legislation, except the fact that NASC counsellors must have not been previously investigated by NAI. • NAI is not mentioned altogether in the Sectoral anti-corruption plan in the sphere of PP for the year 2018-2020 • Financial Inspection (FI): Specific competencies of FI in PP not expressly stipulated in law • NAC: Aside from its role in sectoral anti-corruption Sectorial plan, NAC has no role precisely defined in the PP system. • NASC currently does not use standards of the judicial practice of solving complaints in the public procurement system. • NASC has only very few (3) unified practices related to the filed appeals resulting in unpredictability of the complaints system both for CAs and Eos and leads to unjustified complaints • CCPPH: Although the CCPPH started to use again the MTender system for procurement in January 2021, there is not yet developed a separate module (within or outside MTender) tailored for CCPPH. • SRA: National regulatory framework does not clearly and in detail describe the status of the SRA as a contracting authority that performs centralized procurement.

✓ Review of the Moldovan procurement law, regulations and policies, related to public procurement



- Hotărârea Guvernului nr. 56 din 29.04.2021 pentru aprobarea Regulamentului cu privire la *modul de organizare a autorităților centrale de achiziții*
- Hotărârea Guvernului nr. 10 din 20.01.2021 pentru aprobarea Regulamentului cu privire la activitatea *grupului de lucru* în domeniul achizițiilor publice
- Hotărârea Guvernului nr. 778 din 28.10.2020 pentru aprobarea Regulamentului cu privire la întocmirea și păstrarea *dosarului achiziției publice*
- Hotărârea Guvernului nr. 694 din 23.09.2020 pentru aprobarea Regulamentului cu privire la *acordul-cadru* ca modalitate specială de atribuire a contractelor de achiziții publice
- Hotărârea Guvernului nr. 638 din 26.08.2020 pentru aprobarea Regulamentului privind *achizițiile publice de lucrări*

A INTRAT ÎN VIGOARE LEGEA PRIVIND ACHIZIȚIILE ÎN SECTOARELE ENERGETICII, APEI, TRANSPORTURILOR ȘI SERVICIILOR POȘTALE

» Ministerul Finanțelor informează că la data de 26 iunie curent, a intrat în vigoare Legea nr. 74/2020 privind achizițiile în sectoarele energiei, apei, transporturilor și serviciilor poștale (art. 89 (1) al Legii 74/2020).

Respectiv, începând cu data intrării în vigoare a legii menționate, entitățile/autoritățile contractante, urmează să aplice prevederile acesteia la efectuarea achizițiilor de bunuri, servicii și lucrări pentru necesitățile acestora.

Potrivit documentului, legea intrată în vigoare transpune parțial Directiva 2014/25/UE a Parlamentului European și a Consiliului din 26 februarie 2014 privind achizițiile efectuate de entitățile care își desfășoară activitatea în sectoarele apei, energiei, transporturilor și serviciilor poștale și de abrogare a Directivei 2004/17/CE, publicată în Jurnalul Oficial al Uniunii Europene L 94 din 28 martie 2014, cu modificările operate prin Regulamentul delegat (UE) 2017/2364 al Comisiei din 18 decembrie 2017 de modificare a Directivei 2014/25/UE a Parlamentului European și a Consiliului în ceea ce privește pragurile de aplicare pentru procedurile de atribuire a contractelor de achiziții publice.

În context, prezenta lege se aplică contractelor de achiziții de bunuri, lucrări sau servicii în sectoarele energiei, apei, transporturilor și serviciilor poștale, cu unele excepții, a căror valoare estimată, fără taxa pe valoarea adăugată, este egală cu sau mai mare decât următoarele praguri:

a) pentru contractele de achiziții de bunuri și servicii, precum și pentru concursurile de soluții – 800000 de lei;



b) pentru contractele de achiziții de lucrări – 2 000 000 de lei;
c) pentru contractele de achiziții care au ca obiect servicii sociale și alte servicii specifice enumerate în anexa nr. 2 – 1 000 000 de lei.

(2) În cazul în care tratatul internațional la care Republica Moldova este parte stabilește alte norme decât cele prevăzute de prezenta lege, se aplică normele tratatului internațional.

(3) Contractele de achiziții sectoriale a căror valoare estimată, fără taxa pe valoarea adăugată, nu depășește pragurile menționate la alin. (1) sunt reglementate de Guvern.

Sursa: www.mf.gov.md

✓ Risks at all stages of the public procurement procedure were identified



Etapele procedurii de achiziții publice

I. Etapa de planificare

II. Etapa aplicării procedurii de achiziție publică

III. Etapa atribuirii contractului

IV. Etapa implementării contractului

Matricea riscurilor

IMPACT	Foarte mare	5	Yellow	Yellow	Red	Red	Red
	Mare	4	Green	Yellow	Red	Red	Red
	Mediu	3	Green	Yellow	Yellow	Red	Red
	Scăzut	2	Green	Green	Yellow	Yellow	Yellow
	Foarte scăzut	1	Green	Green	Green	Green	Yellow
			1	2	3	4	5
			LIKELIHOOD				

Scăzută	Scăzută-medie	Medie	Medie-ridică	Ridicat
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Legenda:

- Risc scăzut
- Risc mediu
- Risc ridicat

MONITORING PUBLIC PROCUREMENT GUIDE: A TOOL FOR CIVIL SOCIETY

Updated, March 2022

The guide is a product of the „Strengthening Integrity in Public Procurement” project. The project is implemented by the Institute for Development and Social Initiatives (IDS) „Wilson”, in partnership with the Transparency Partnership Fund (USA). The project aims to support reforms in the field of public procurement in Moldova, which will increase the transparency and fairness of public procurement by empowering citizens to hold the relevant institutions accountable.

The views reflected in this report are those of the authors and do not necessarily reflect the views of the Transparency Partnership Fund (TPF).

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✓ **A survey** with CSOs, journalists, civic activists and independent monitors (79 respondents) to collect information, determine the level of knowledge, experience and also their needs in strengthening capacities in public procurement monitoring was conducted

Preparation of the **training program**:

- development of the curriculum,
- preparation of training materials,
- case studies,
- examples,
- practical exercises, etc.



**35 participants
attended 24 training
sessions**



The first round of the Grant Competition for CSO in Moldova in the field of Public Procurement Monitoring

- I. Elaboration the documents for the grants in the field of public procurement monitoring
- II. Publication the announcement and documents for the grants in the field of public procurement monitoring
- III. Organising 2 info sessions for CSO and investigative journalists in the context of competition of grants in the field of public procurement monitoring
- IV. Evaluation process
- V. Recommendation of the CSO to be founded



18 applications were submitted, of which 6 were submitted together with partners (3 CSO, 3 Limited liability company and 1 University). We could mention that a total of 21 public Associates, 3 Limited liability company and 1 University have participated in this call. The geographical distribution of the 18 applied files is as follows:

4 from North of the country	1 CSO from Riscani 1 CSO from Soroca 1 CSO from Balti 1 CSO from Drochia	
8 from the Center of the country	5 CSO from Chisinau with 1 Limited liability company partner 1 CSO from Telenesti and 1 CSO partner 1 CSO from Ungheni 1 CSO from Criuleni	
6 from the South of the country	2 CSO from Cimislia and 1 Limited liability company partner 2 CSO from Cahul and 2 CSO partners 1 CSO from Comrat and 1 Limited liability company and 1 University (partners) 1 CSO from Basarabasca	
From which: 21 public Associates, 3 Limited liability company and 1 University		

8 CSO from the Republic of Moldova involved in the 1st round of Grant

Nr.	Location	Name of the main applicant and partner
1	Rîșcani – Nord	AO Localinvest
2	Cimișlia -Sud	AO Prospect
4	Chisinau - Centru	AO Media-Guard (partener: Ziarul de Garda)
7	Balti - Nord	ADO LEX XXI
8	Cahul - Sud	AO Centru Contact Cahul (partner AO Cahul 2030)
13	Chisinau - Centru	AO AGER
15	Chisinau - Centru	AO Părinți Solidari
17	Chisinau - Centru	AO Proiectul media „CU SENS”

Monitoring by Civil Society Organizations

The first round of monitoring projects conducted by subgrantees has concluded. The monitoring was successful: it promoted greater engagement between local contracting authorities and CSOs.

The projects focused, in a balanced way, on both public procurement monitoring and journalistic investigations and awareness raising.

As a result:

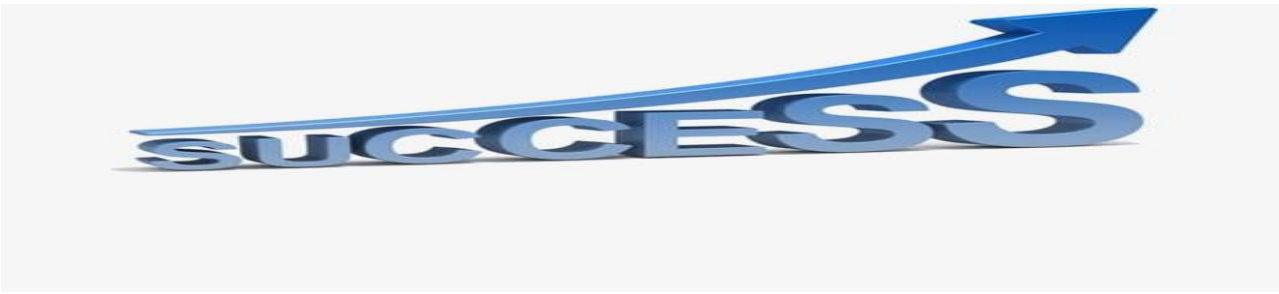
- **71 contracting authorities were monitored**, with a cumulative estimated financial value of the monitored procedures of approximately **\$93.3 million**.
- **231 publications**, including articles, reports, investigations, social media posts, TV shows, explanatory videos, radio shows, talk shows, printed materials, summer schools, infographics, information campaigns, public talks, and training events.
- **69 notifications and recommendations** were issued on the basis of the findings in the public procurement monitoring process.



The most common challenges encountered by civil society organization (CSO) monitors involved

- Lack of transparency and cooperation from contracting authorities
- The lack of professionalism on the part of the contracting authorities in drawing up specifications;
- The limited or defective functionality of the MTender system, such as:
 - Errors on the "Contracts Awarded" page under "Public Procurement Agency“
 - An unfriendly user interface,
 - An inefficient search feature-





CSOs reported several successful results from the first round of monitoring. These include:

- Fruitful consultation with the Ministry of Finance, the Public Procurement Agency (PPA), and contracting entities;
- Contracting authorities examined investigations and recommendations;
- Updated information on the Ministry of Education and Research website;
- Improved access to information for parents on the management of financial resources in educational institutions;
- Improved understanding of monitors in the field of public procurement;
- Improved understanding of monitors on the part of contracting authorities: for example, AO Contact Cahul learned that contracting officials believed that the involvement of CSOs in public procurement would be administratively burdensome as officials would be required to explain themselves to third parties;



- Uncovering of dubious public procurement procedures, such as procedures that are not carried out on time or favoritism in award decisions;
- Holding some public authorities accountable through litigation: AO Cu Sens sued the National Integrity Authority and submitted notifications to the National Anticorruption Center (NAC);
- Mentoring by IDIS in the detection of "red flags" at each stage of the public procurement process;
- Cu Sens informed the project team that Mrs. Adela Șevciuc was given an award at the #TulipPressAwards competition, which aims to acknowledge journalists from the Republic of Moldova who cover human rights topics comprehensively and impartially. One of the two award-winning subjects was "Why can't I hear?", implemented as part of the IDIS/PTF project. The contest was organized by the Center for Independent Journalism Moldova with the support of the Embassy of the Kingdom of the Netherlands in Moldova.

Lessons Learned

- **Focus on monitoring first and second-tier LPAs:** These authorities are not as accustomed to having their procurements monitored and are thus less likely to enforce strict transparency rules, respect the existing legislation, and ensure ethical behaviors.
- **Focus on small-value procurements:** There were only three projects in the first round with such a focus and they uncovered starker instances of opacity in the procurement process than those projects that focused on the national level.
- **Focus on producing measurable results and findings that lead to recommendations** for improvements to the system. Based on our experience in the first round of awards, CSOs are more open than investigative journalists to sharing information on recommendations submitted and reporting on results.
- **Monitors need better tools that would help integrate available data into a single source:** This applies especially in terms of linking the signed contracts with the MTender procedures, using an intuitive and user-friendly interface that would make the data easier to understand and permit analysis of procurement at the micro, as well as the macro level.
- **Improved understanding of the monitors on the part of contractors/economic operators:** For example, AO Contact Cahul found that contractors reacted harshly to criticism and complaints about the quality of their work, as these economic operators believed they complied with contractual specifications.

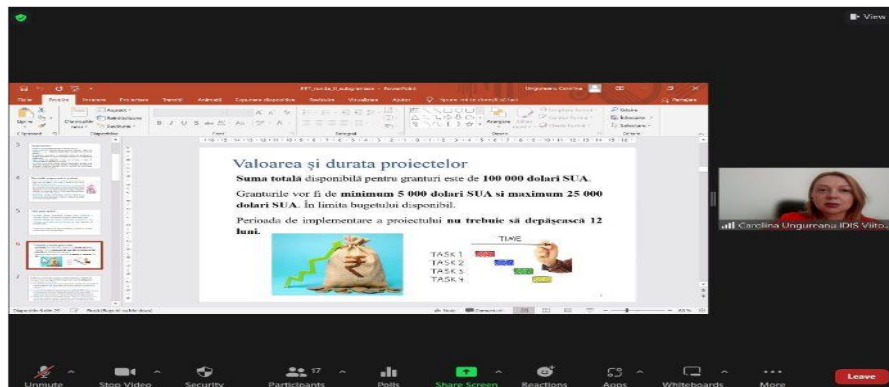


The Second Round of the Grant Competition for Civil Society in Moldova in the Field of Public Procurement Monitoring

The announcement of grants for civil society in the field of public procurement monitoring was published on **June 15, 2023**

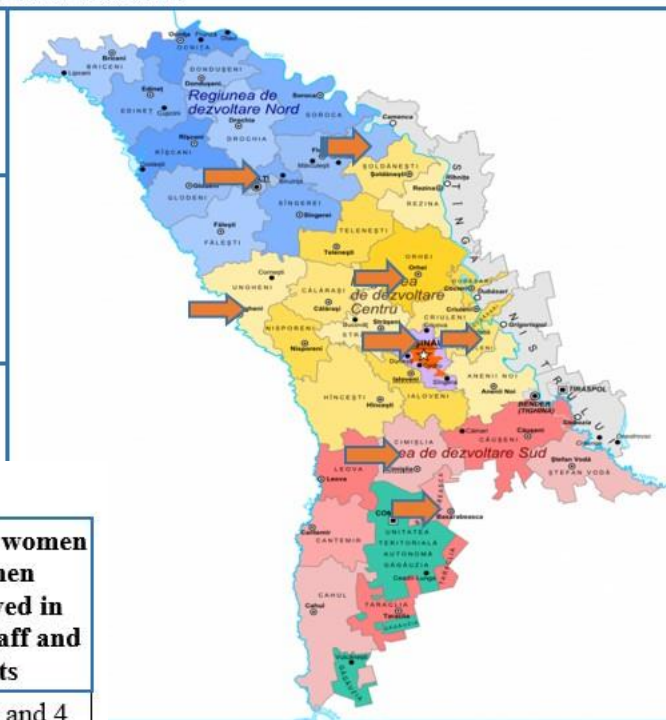


2 info sessions for CSO and investigative journalists in the context of competition of grants in the field of public procurement monitoring



15 applications were submitted. The geographical distribution of the 18 applied files is as follows:

3 from North of the country	2 CSO from Balti 1 CSO from Soldanesti
10 from the Center of the country	7 CSO from Chisinau 1 CSO from Orhei 1 CSO from Ungheni 1 CSO from Criuleni
2 from the South of the country	1 CSO from Basarabeasca 1 CSO from Cimislia



Short information regarding the projects that are proposed to be founded

Nr.	Name of the applicant	Total score	Rank	CA envisaged to be monitored	Participated in our training program	Period of implementation	Amount of the project (USD)	Nr of women and men involved in the staff and experts
1	AGER	265	I	Contracting entities in accordance with Law no. 74 of 21.05.2020	Yes	9	24994	1 men and 4 women
2	AO „Asociația Presei Independente” (API)	239	IV	LPA of the first degree, which implements projects, financed within the National Program "European Express Village"	No	10	24910	1 men and 4 women
3	Transparency International-Moldova	257	III	Chisinau City Hall, Architecture and Urban Planning Department of Chisinau City Hall, municipal enterprises founded by the City Hall	No	9	22039	1 men and 5 women
4	AO Părinți Solidari	265	II	5 Directorates of education, youth and sport (DETS) from the municipality of Chisinau: DETS Botanica, DETS Buiucani, DETS Centre, DETS Ciocana, DETS Rîșcani	Yes	11	24930	2 men and 1 woman
5	Asociația pentru Drepturile Omului Lex XXI	236	V	General Directorates of Social Assistance from the Northern area of the Republic of Moldova & Ministry of Labor and Social Protection	Yes	10	18125,60	3 women

5 CSO from the Republic of Moldova have signed the contracts on August 30, 2023.



IDIS and PTF launched for the first time in Moldova the Coalition for Monitoring Public Procurement

An open call was launched

30 civil society organizations (CSOs), journalists, experts, and independent monitors from the Republic of Moldova part of the coalition for monitoring PP

Was developed the:

- Coalition operating rules
- Coalition building strategy



The Coalition's mission is to strengthen and coordinate the efforts of CSOs that monitor public procurement in the process of participating in dialogue with public authorities. The aim of the Coalition is to ensure a synergy of the efforts of civil society monitoring public procurement in identifying problems and proposing solutions to the relevant public authorities.

The goal of these efforts is to influence public policies; increase transparency and integrity in public procurement; ensure efficiency in the use of public money; minimize the risks of public authorities; and, ultimately, provide citizens with quality public goods, works, and services



IDIS representatives Diana Enachi and Carolina Ungureanu participated in the public discussions of the MoF on the National Strategy (related to Component 6 of the document, Public Procurement), organized with the support of the EU High-Level Advisers Mission project.



The poster features the European Union flag and the Romanian coat of arms. The text is in blue and black, providing details about the event's date, time, and location.

Finanțat de
Uniunea Europeană

MINISTERUL FINANTELOR
AL REPUBLICII MOLDOVA

INVITAȚIE:

Discuție publică pe
**STRATEGIA DE DEZVOLTARE A
MANAGEMENTULUI FINANTELOR PUBLICE**
componenta 6:
„ACHIZIȚII PUBLICE”

6 noiembrie
13:00
str. Constantin Tănase 7




IDIS and the Ministry of Finance, signed a Cooperation Agreement to improve the transparency and efficiency of the public procurement process. This document includes a commitment to establish systemic and organized participation of MoF representatives in the activities of the NPPP.




Acord de cooperare
în scopul intensificării colaborării,
îmbunătățirii transparenței și a eficienței
procesului de achiziție publică
și obținerea unei valori corespunzătoare
banilor publici cheltuiți

Other 2 Cooperation Agreements were signed (with NASC and CC)

- NASC signed a cooperation agreement with IDIS. The NASC director expressed a desire for the activity of the agency to be further monitored by civil society.
- Court of Accounts signed a cooperation agreement with IDIS

 Agenția Națională pentru Soluționarea Contestațiilor
23 octombrie 2023 · 🌐

 **Agencia Națională pentru Soluționarea Contestațiilor va coopera cu IDIS „Viitorul” în cadrul Platformei Naționale pentru Achiziții Publice**

Directorul General al Agenției Naționale pentru Soluționarea Contestațiilor, Angela Nani a avut o întâlnire cu echipa Institutului pentru Dezvoltare și Inițiative Sociale IDIS „Viitorul”, în vederea consolidării și coordonării eforturilor de cooperare în sensul promovării reformei sistemului de achiziții.

Angela Nani a expr... [Vezi mai mult](#)



IDIS „Viitorul” și Curtea de Conturi vor coopera în scopul îmbunătățirii transparenței și eficienței procesului de achiziție publică

📅 2024.02.02 | **ACHIZIȚII PUBLICE** | 👤 [Maria Procopciuc](#) | 🖨️ [Imprimă](#)

 **Curtea de Conturi a Republicii Moldova**



IDIS established and organized 14 bilateral meetings with stakeholders in the field of public procurement

Following the signing with MF, IDIS conducted meetings with several stakeholders regarding the NPPP:

- the Parliamentary committee on economy, budget and finance,
- the National Agency for Solving Complaints (NASC),
- the Public Procurement Agency (PPA),
- Center for Centralized Public Procurement in Health,
- the Court of Accounts,
- the Chamber of Commerce and Industry,
- the State Road Administration,
- the National Anticorruption Center,
- JSC Apă Canal,
- JSC Termoelectrica,
- the town halls of Chișinău, Bălți and Cahul, and the National Bank of Moldova.



During the discussions conducted in preparation for the NPPP launch, these entities proposed roughly **45 topics in total for the future agendas of the Platform**

National Platform for Public Procurement (NPPP)

On December 19, 2023 a total of 40 individuals participated in the launch event (key stakeholders from government agencies, civil society, and the donor community)



Pulsachizitii.md is an online platform that aims to keep a finger on the pulse of public procurement in the Republic of Moldova

The screenshot shows the PulsAchizitii portal interface. At the top is a blue header with the logo 'PULS ACHIZIȚII' and the title 'Portalul PulsAchiziții'. Below the header is a navigation bar with menu items: 'Noutăți', 'Resurse', 'Coaliția de monitorizare', 'PNAP', 'Achiziții publice durabile', 'Despre', 'About', and social media icons for Facebook, YouTube, Telegram, and RSS. The main content area features three columns: 'Calendarul achizițiilor publice' with a calendar icon, 'Instrumente de monitorizare' with a magnifying glass icon, and 'Întreabă un expert' with a question mark icon. Below these are three sub-sections: 'Studii, rapoarte' with a clipboard icon, 'Monitori în achiziții' with an illustration of people, and 'Întreabă un expert' with a question mark icon. The footer contains the logos for 'PARTNERSHIP FOR TRANSPARENCY' (ptt) and 'IDIS', along with a paragraph of text in Romanian.

PULS ACHIZIȚII Portalul PulsAchiziții

Noutăți Resurse ▾ Coaliția de monitorizare ▾ PNAP ▾ Achiziții publice durabile ▾ Despre About

Calendarul achizițiilor publice

Instrumente de monitorizare

Întreabă un expert

Studii, rapoarte

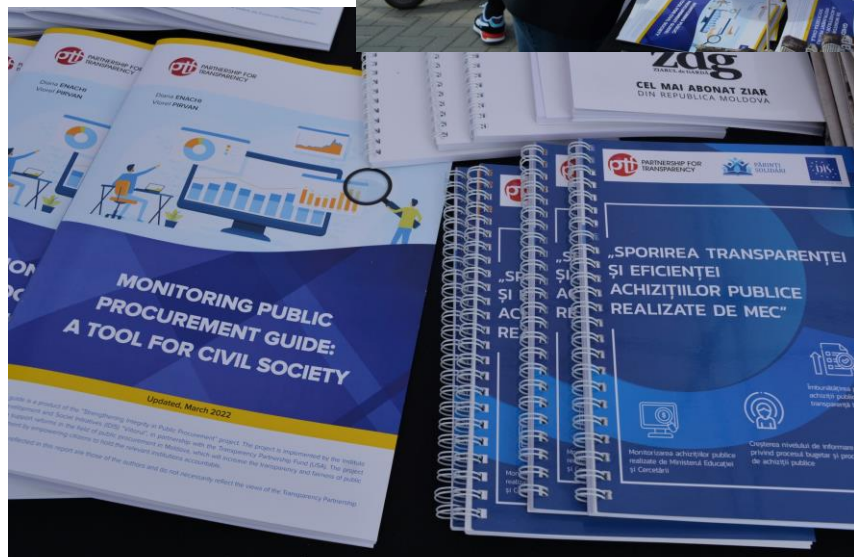
Monitori în achiziții

Întreabă un expert

PARTNERSHIP FOR TRANSPARENCY

Pagina web pulsachizitii.md este o platformă online despre achizițiile publice din Republica Moldova, creată în cadrul proiectului „**Consolidarea integrității în achizițiile publice**”, implementat de către *Institutul pentru Dezvoltare și Inițiative Sociale (IDIS)*, „Viitorul”, în colaborare cu *Parteneriatul pentru Transparență (SUA)*.

On May 20, 2023, IDIS presented the ‘Increasing the Integrity of Public Procurement in Moldova’ project at America Days in the municipality of Cahul. The event provided a good platform for IDIS representatives to communicate directly with the public and provide information about transparency and procurement integrity.



This publication has been prepared as part of the project "Increasing the integrity in public procurement", implemented by the Institute for Development and Social Initiatives (IDS) "Vitorul", in partnership with the Partnership for Transparency Fund (PTF).

The newsletter was prepared with the financial assistance of the Transparency Partnership Fund. The content is the sole responsibility of IDS "Vitorul" and the opinions of individual contributors to this newsletter do not necessarily reflect the views and policies of IDS "Vitorul" and PTF.



MONITORING MOLDOVA'S PUBLIC PROCUREMENT

Newsletter no. 1 (May 2021)

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3 | NEWS

A new digital tool for analyzing open data from the MTender system has been launched

5 | LEGISLATION

IDS "Vitorul" and AGER: Proposals for the Regulation on certification in the field of public procurement

7 | OPINION

Lars Jeurling: "Active civil society is key to a brighter future in Moldova"

11 | ANALYSIS

NAC Report: The higher the value of public procurement deals, the higher the risk of corruption

12 | REPORT

Large variations in the purchase price of medicines and protective equipment to combat Covid-19

14 | INVESTIGATIONS

The Ministry of Education paid 3.15 million lei to a company for works that were not performed

EDITORIAL

THE INVOLVEMENT OF CIVIL SOCIETY IN MONITORING PUBLIC PROCUREMENT IS ESSENTIAL FOR GOOD GOVERNANCE



Carolina UNGUREANU,
Project Manager,
IDS "Vitorul"

In the Republic of Moldova, public procurement remains an area vulnerable to irregularities, fraud, and corruption. The large amount of money circulating in the public procurement system and the frequent interactions between the public and private sectors make public procurement extremely vulnerable and a priority area of concern for the integrity of public administration.

These facts justify the role of civil society in overseeing the way in which public money is spent, and how public procurement

is conducted, in order to ensure transparency. Effective monitoring of public procurement requires civil society's knowledge on operations of the public procurement system, the legal and institutional framework, and the entire procurement process. These elements, together with the application of monitoring tools, can ensure the success of monitoring activities.

In this context, the Institute for Development and Social Initiatives (IDS) "Vitorul" is implementing, in partnership with the US-based Partnership for Transparency (PTF), a project titled: "Strengthening integrity in public procurement". This project plans to launch a complex training program for CSOs and journalists, and provide additional subgrants to participating entities for monitoring public procurement. The project also aims to make recommendations for improving communications with authorities in order to strengthen the integrity of public procurement, improve the efficiency of public budgets, and enhance good governance in the Republic of Moldova.

This publication has been prepared as part of the project "Increasing the integrity in public procurement", implemented by the Institute for Development and Social Initiatives (IDS) "Vitorul", in partnership with the Partnership for Transparency Fund (PTF).

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MONITORING MOLDOVA'S PUBLIC PROCUREMENT

Newsletter no. 6 (September 2022)

CONTENTS

5 | NEWS

IDS "Vitorul" Launched the Good Practice Guide on Sustainable Public Procurement

7 | INFOGRAPHIC

67 Public Procurements Worth over a Billion lei (\$51,569,518), Included in the Plan of the Ministry of Education and Research for 2022

10 | ANALYSIS

How Sectoral Procurement Has Not Become More Transparent Two Years After the Adoption of Law 74/2020

12 | FIGURES

Record 40% Growth in Public Procurement in the First Half of 2022

20 | MONITORING

Over 10 Million Lei (\$515,017) Worth of Road Repair Works in Cahul - Find out Who is Undertaking Them

22 | INVESTIGATION

RIGGED BIDDING FILES: Postponed Hearings, Zero Enforced Convictions, and Firms Still "Subscribed" to Public Money

EDITORIAL

LARGE INVESTMENTS MAKE THE PUBLIC PROCUREMENT SYSTEM A BREEDING GROUND FOR CORRUPTION



Hady Fink,
Project Director,
Partnership for
Transparency Fund

Public procurement is the tool through which governments spend their money. The large amounts of investment that link public and private interests make the public procurement system a breeding ground for corruption around the world and Moldova is no exception.

In theory, governments are responsible for spending public money efficiently in the interests of citizens. In practice, however, citizens benefit from public procurement services and works, regardless of the quality, efficiency, and fairness of the process. Complex and

lengthy procedures, lack of available information, and powerful interests challenge citizens to get actively involved without necessarily needing a mandate.



CONTENTS

2 | NEWS

IDS "Vitorul" presents the updated edition of the Public Procurement Monitoring Guide

3 | NEWS

Values of public works contracts adjusted by new mechanisms

4 | OPINION

Vedim Turcan: "Technical and professional capacity essential for determining similar experience in public works procurement"

6 | LEGISLATION

Benefits and risks of the draft amendment to the Law on Public Procurement registered in Parliament

9 | ANALYSIS

Procurement of more than 8 billion led by public authorities in Moldova in 2021

15 | CONTROL

Who checks the legality of public procurement and what are the most common violations

EDITORIAL

BUILDING INTEGRITY IN PUBLIC PROCUREMENT REQUIRES ENGAGEMENT FROM ALL STAKEHOLDERS, INCLUDING CITIZENS'



Diana ENACHI
Project coordinator
and public
procurement expert
at IDS "Vitorul"

Public procurement is an area vulnerable to fraud and corruption. Addressing these risks requires the improvement of systems: management systems, integrity systems and processes to strengthen the public system, motivate public officials, and create conditions, laws, processes, and regulations that are clear, easy to apply, and do not lead to misinterpretation.

I also call on all of us not to wait for the authorities to fight corruption. All things start with us, and as long as we are fair and not part of these

illegal acts or these acts of corruption, we will be able to create change. If we wait for the authorities to intervene, then things certainly will not change any time soon. That is why integrity must be built from all sides, including by the citizens.



Visibility

[The Coalition of monitors in public procurement, launched for the first time in the Republic of Moldova by IDIS Viitorul](#)
[The Monitoring Moldova's Public Procurement project, implemented by IDIS and PTF, presented at America's Day in Cahul](#)

ACHIZIȚIILE PUBLICE IN VIZOR
 BULETIN INFORMATIV Nr. 8 (Iunie 2023)

CUPRINS

- 3 **ACTUALITATE**
Coaliția de Monitorizare a Achizițiilor Publice, lansată în premieră în Republica Moldova de către IDIS „Viitorul”
- 7 **GRANTURI**
IDIS „Viitorul” anunță runda a doua a concursului de granturi pentru societatea civilă din Moldova în domeniul monitorizării achizițiilor publice
- 14 **ADVOCACY**
Achizițiile publice de valoare mică – mai transparente din 1 iulie?
- 16 **LEGISLAȚIE**
Propunerile IDIS „Viitorul” și AGER la proiectul de lege pentru modificarea Legii nr. 74/2020
- 23 **CIFRE**
Creștere record de peste 60% a volumului contractelor de achiziții în 2022
- 27 **BANI PUBLICI**
Societatea civilă își straja banilor publici. Ce încălcări au admis autoritățile din Rîșcani

Achizițiile publice în vizorul societății civile
 30 iunie la 15:24

Mai multe organizații ale societății civile, jurnaliști, experți și monitори independenți din Republica Moldova își vor consolida eforturile în vederea implicării și monitorizării achizițiilor publice prin fondarea Coaliției de Monitorizare a Achizițiilor Publice. În acest sens, la 29 iunie curent, a avut loc prima ședință de constituire a Coaliției. Aceasta este creată de Institutul pentru Dezvoltare și Inițiativă Sociale (IDIS) „Viitorul”, în comun cu Fond... Vezi mai mult

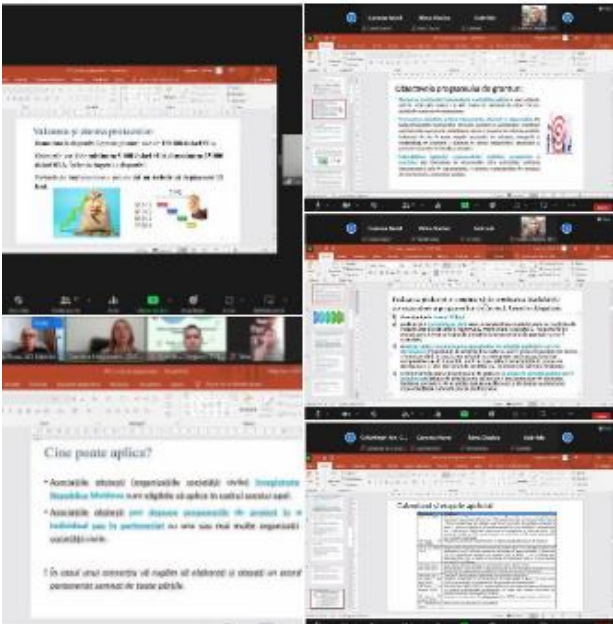
IDIS "Viitorul"
 24 mai

Sub genericul „America și Moldova – succes împreună”, echipa proiectului „Consolidarea integrității în achizițiile publice”, implementat de Institutul pentru Dezvoltare și Inițiativă Sociale (IDIS) „Viitorul” în colaborare cu Fondul de Parteneriat pentru Transparență din SUA, a prezentat proiectului în cadrul Zilei Americii, desfășurată la 20 mai 2023, în municipiul Cahul <https://shorturl.at/bfzT5>

Evenimentul a constituit o platformă foarte bună pentru echipa proiectu... Vezi mai mult

IDIS "Vitorul"
23 Iunie la 12:00

🔍 Cine poate aplica la programul de granturi? Care este valoarea și durata proiectelor? Ce urmează a fi monitorizat? Cum vor fi evaluate propunerile? Sunt doar o parte din întrebările din Ghidul de finanțare ale căror răspunsuri au fost aflate la sesiunile de informare organizate la 20 și 22 Iunie, în cadrul celei de-a II-a etapii a concursului de subgrantare pentru monitorizarea achizițiilor publice, organizat de Institutul pentru Dezvoltare și Inițiative Sociale (IDIS) „Vi... Vezi mai mult



Achizițiile publice în vizorul societății civile
18 mai

📌 Institutul pentru Dezvoltare și Inițiative Sociale (IDIS) „Vitorul” în colaborare cu Fondul de Parteneriat pentru Transparență invită organizațiile și persoanele interesate în monitorizarea achizițiilor publice pentru a adera și calitate de membri în cadrul Coaliției de Monitorizare a Achizițiilor Publice în cadrul proiectului „Consolidarea integrității în achizițiile publice” bit.ly/3OhnU4i

👉 Membrii coaliției vor fi reprezentanți ai organizațiilor societ... Vezi mai mult



Visibility

IDIS "Vitorul"
23 Iunie la 12:00

📌 The Institute for Development and Social Initiatives (IDIS) Vitorul and the Partnership for Transparency (PTF) invite IT companies to apply for proposal for a Digital Platform on public procurement in Moldova, under the "Increasing Integrity in Public Procurement" project.

📌 **!! The deadline for submitting the file is Today, 3 July 2023**

👉 Find more details here <https://t.ly/DXc>

Partnership for Transparency - PTF



Achizițiile publice în vizorul societății civile
13 Iunie la 10:00

📌 The Institute for Development and Social Initiatives (IDIS) Vitorul and the Partnership for Transparency (PTF) is launching the request for proposal for a Digital Platform on public procurement in Moldova, under the "Increasing Integrity in Public Procurement" project.

The objective of the Digital Platform is to be a single source of information and a tool to enable information sharing by the grantees and other potential monitors and provide essential resources for effective... Vezi mai mult



Achizițiile publice în vizorul societății civile
27 Iunie la 18:30

🔍 See below the questions and clarification answers related to the request for proposal for a Digital Platform on public procurement in Moldova, under the "Increasing Integrity in Public Procurement" project <https://t.ly/D4K2>

📌 The objective of the Digital Platform is to be a single source of information and a tool to enable information sharing by the grantees and other potential monitors and provide essential resources for effective procurement monitoring and information... Vezi mai mult



Achizițiile publice în vizorul societății civile
19 Iunie la 12:00

📌 IDIS "Vitorul" în colaborare cu Fondul de Parteneriat pentru Transparență (Partnership for Transparency - PTF), vă invită la sesiunile de informare organizate în cadrul celei de-a doua runda a concursului de finanțare prin granturi pentru monitorizarea achizițiilor publice în cadrul proiectului „Consolidarea integrității în achizițiile publice”.

📌 Sesiunile de informare vor avea loc pe 20 și 22 Iunie 2023, începând ora 15:00, prin platforma Zoom (datele de acces le... Vezi mai mult



IDIS "Vitorul"
30 mai

📌 GRĂBIȚI-VĂ! Au mai rămas 2 zile pentru a vă înregistra ca să deveniți membri în cadrul Coaliției de Monitorizare a Achizițiilor Publice în cadrul proiectului „Consolidarea integrității în achizițiile publice” bit.ly/3Mjd2FW

📌 Pentru a face parte din Coaliția de Monitorizare a Achizițiilor Publice, Institutul pentru Dezvoltare și Inițiative Sociale (IDIS) „Vitorul” invită organizațiile și persoanele interesate în monitorizarea achizițiilor publice să completeze f... Vezi mai mult



IDIS "Vitorul"
27 Iunie la 18:28

🔍 See below the questions and clarification answers related to the request for proposal for a Digital Platform on public procurement in Moldova, under the "Increasing Integrity in Public Procurement" project <https://t.ly/D4K2>

The objective of the Digital Platform is to be a single source of information and a tool to enable information sharing by the grantees and other potential monitors and provide essential resources for effective procurement monitoring and information o... Vezi mai mult



obrigado

Dank U

Merci

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Köszi

спасибо

Grazie

Thank
you

mauruuru

Takk

Gracias

Dziękuję

Děkuju

danke

Kiitos

Questions



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